

Analysing coherence and integration in policies for adapting to cross-border impacts of climate change

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Policy coherence

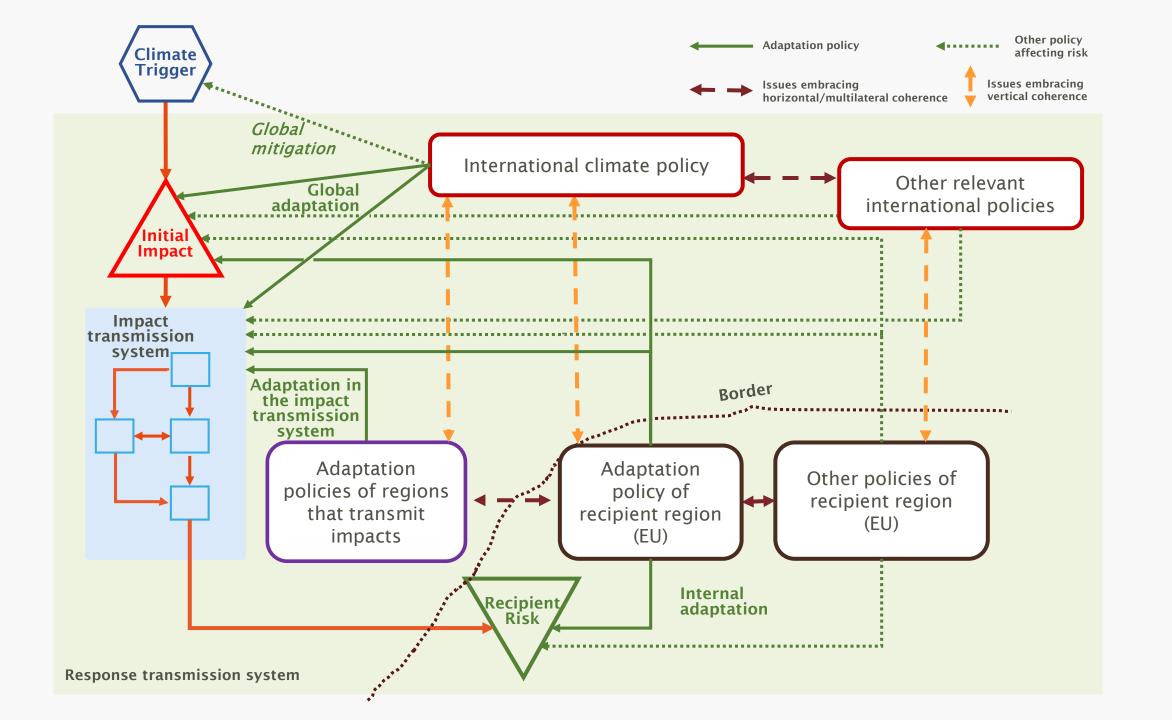
"an attribute of policy that systematically reduces conflicts and promotes synergies between and within different policy areas to achieve the outcomes associated with jointly agreed policy objectives." (Nilsson et al. 2012)

Different forms of policy coherence:

- (1)horizontal (between policy sub-systems/domains)
- (2)vertical (e.g. between the EU and member states),
- (3)internal (consistency of objectives within a policy sub-system)
- (4)multilateral (interaction between international organizations)

"Coherence is not a natural state of affairs in bureaucratic political systems, whether at national administration or the EU level"

(Furness and Gänzle, 2017:478)

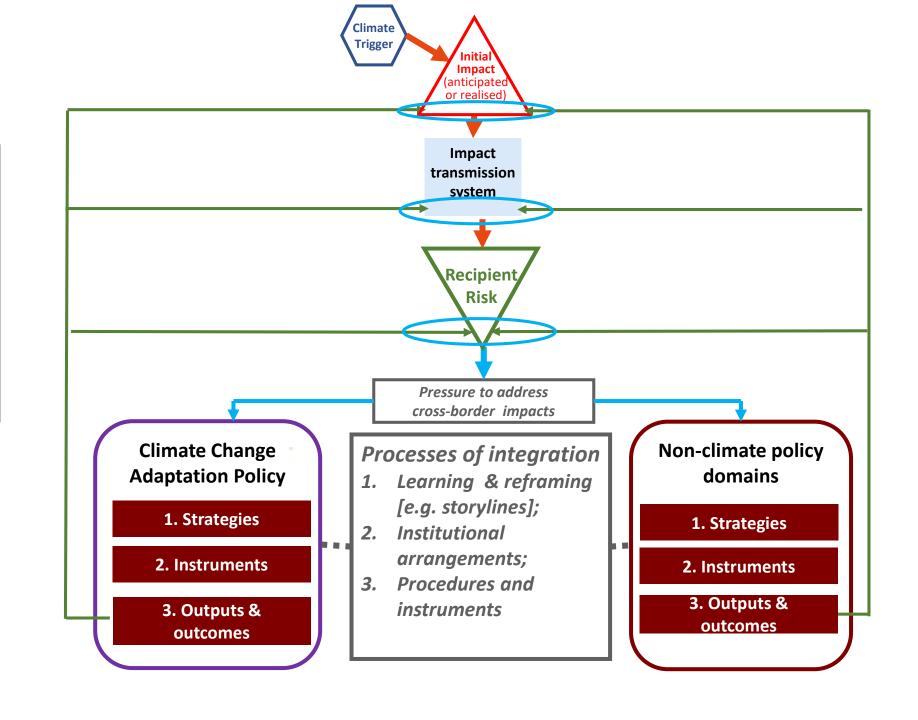


Policy integration

= certain policy goals and principles associated with one policy subsystem are adopted also in another policy sub-system

Climate adaptation policy integration can be defined as "the incorporation of climate adaptation objectives and principles into all stages of policymaking in non-climate policy sectors"

This will include (a) building long-term adaptation capacity, and (b) preparing for sudden impacts of climate change [see Cascades Policy Recommendations].



Impact

Policy response

Policy pressure

Policy connections

integration

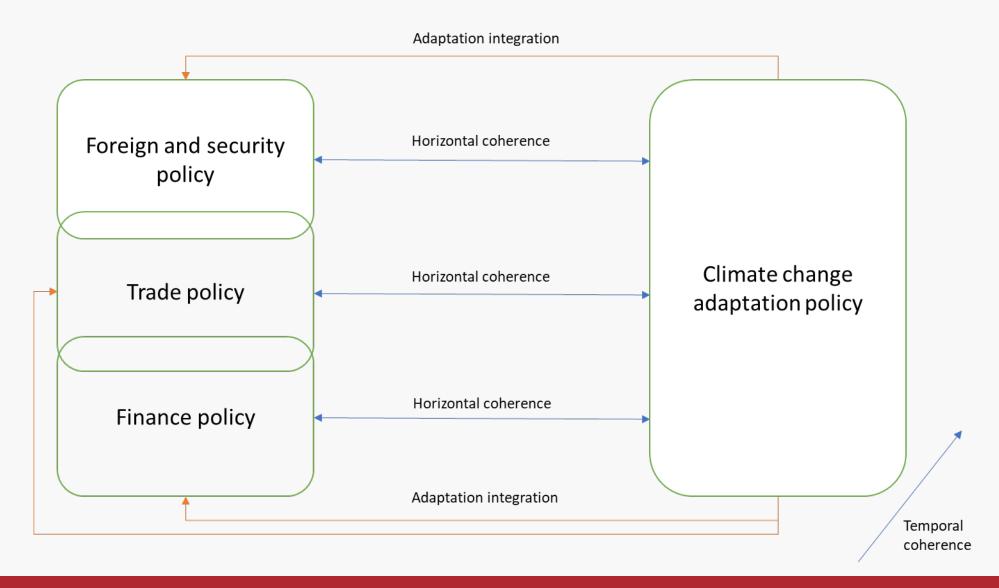
Points for identifying

(in)coherence

for

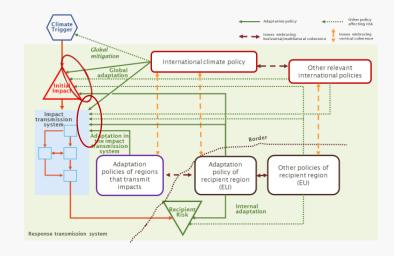
propagation

In Cascades many relevant links have been explored



The dynamic nature of both climate impacts and other drivers demands "flexible integration"

- In a cross-border context, different elements may develop over time at different speeds or even in opposite directions. Integration at a strategic level does not guarantee coherence of actions;
- Also weak integration, such a mere recognition of adaptation policy action by other domains, can improve coherence of adaptation to cross-border impacts;
- → To develop wider coherent responses to cross-border impacts adaptation policy needs to be supported by 'adaptation diplomacy' that brings together policy domains on a transnational level for concerted actions [see also Cascades Strategic recommendations for European resilience.]



See also Candel, J.J.L., Biesbroek, R. Toward a processual understanding of policy integration. Policy Sci 49, 211–231 (2016). https://doi.org/10.1007/s11077-016-9248-y



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